

Annual Report

Free legal services for people living with HIV/AIDS in Ontario

2012 -2013

The HIV & AIDS Legal Clinic Ontario (HALCO) is a not-for-profit charitable organization founded in 1995.

HALCO's Mission

The mission of the HIV & AIDS Legal Clinic Ontario is to provide legal services to persons living with HIV/AIDS in Ontario that are relevant to their well-being and that enable them to participate fully in the communities in which they live.

HALCO's Vision

HALCO's vision is a society where laws and the legal system help reduce discrimination, stigma, poverty and injustice faced by people living with HIV/AIDS.

HALCO's Statement of Principles

It is agreed that:

- 1. People living with HIV/AIDS are confronted with unique legal problems of enormous proportions and complexity;
- 2. Those best equipped to make choices regarding HIV/AIDS issues and problems are those individuals who are HIV-positive themselves;
- 3. People living with HIV/AIDS must have control over their own lives;
- The HIV/AIDS affected communities are very diverse and are confronted by overwhelming challenges derived from both their diversity and from their common experience as people living with HIV/AIDS;
- It is necessary to create and foster a climate of understanding and mutual respect for the dignity and worth of people living with HIV/AIDS; and
- The confidentiality, bodily security, autonomy and privacy of people living with HIV/AIDS must be respected, which include but are not limited to:
 - a) the right of individuals to exercise control over their own medical treatment;
 - b) the right of individuals to exercise control over decisions concerning their own socio-economic position;
 - c) the right of all persons living with HIV/AIDS to be fully informed of all processes and procedures in which their interests are in any way involved; and
 - d) the right of all persons living with HIV/AIDS to consent, or withhold their consent, in all matters affecting them.

Message from the Chair and the Executive Director

On behalf of the board of directors and staff of the HIV & AIDS Legal Clinic Ontario (HALCO), we are very pleased to provide this year's annual report.

This past year marked the 18th year that we have steadfastly worked with community to realize the rights of people with HIV. Since our inception in 1995, we have done our utmost to assist people with HIV in overcoming the rampant stigma surrounding HIV that unfortunately persists in Canada. In that time, we have handled more than 35,000 legal issues and engaged in countless public legal education, law reform and community development initiatives.

This year was no different – we continued with front-line work while also engaging in systemic work. What was different this past year, however, was the occurrence of a startling array of problematic judicial and governmental decisions. In October 2012, the Supreme Court of Canada released its extremely disappointing decision regarding the criminalization of HIV non-disclosure. We are, very unfortunately, now seeing the fallout from this overly broad approach to the use of the criminal law in relation to HIV non-disclosure. Shortly thereafter, the federal government introduced drastic changes to the immigration/refugee system, placing displaced persons and others fleeing persecution at risk. A few months later, the Court of Appeal for Ontario declined to uphold a lower court decision that found Canada's medical cannabis scheme unconstitutional, thereby leaving individuals with serious health conditions without effective access to legal authorization to use cannabis as medicine. And just this past summer, HALCO itself received the news of a significant budget cut (which was thankfully reversed).

HALCO responded to these challenges by working with people with HIV and organizations dedicated to human rights. From intervening in matters at the Supreme Court of Canada, to providing workshops and legal advice to people with HIV in all corners of Ontario, we accomplished much in a difficult climate.

Message from the Chair and the Executive Director

And with the help of community, we grew our volunteer base to a record high 88 individuals and also raised a record high \$122,160, all of which goes directly into services for people with HIV in Ontario.

HALCO warmly thanks all of you for your ongoing support and participation in the clinic's activities. The pages that follow highlight some of the activities of HALCO's busy year (please note that the Activity Report is for the period of August 1, 2012 to July 31, 2013, while the Audited Financial Statements are for the period of April 1, 2012 to March 31, 2013):

Michael Capp Barrister & Solicitor Chair, Board of Directors Ryan Peck Barrister & Solicitor Executive Director





Casework

HALCO's areas of legal practice include:

- Housing
- Income
 Maintenance
- Human Rights
- Immigration
- Employment Standards
- Privacy
- Health
- Substitute
 Decision-Making
- Regulated Health Professions complaints
- HIV/AIDS-related prison matters
- Insurance
- Other administrative law matters

HALCO's primary focus is the provision of direct legal services for people living with HIV in Ontario. The clinic's direct legal services, referred to as "casework," are comprised of intake (summary advice, brief services, and referrals), and representation.

Intake: Advice, Brief Services and Referrals

HALCO continues to devote the majority of its resources to intake services. The clinic's intake services are available to people with HIV in Ontario, regardless of income.

The clinic handled 4069 intakes in this reporting period, which amounts to approximately 340 intakes per month. Housing and income maintenance matters comprised 28% of intakes, and immigration matters comprised 16%. The remainder were extremely varied, including criminal, health, human rights, and privacy law matters.

The chart on the following page provides a breakdown of HALCO's intake services for the reporting year of August 1, 2012, to July 31, 2013:

CASEWORK

Unknown <1% Community Development <1% Administration 4% Housing 11% Public Service 2% Violence <1% Other Privacy 2% Student Miscellaneous 1% Assistance <1% Civil Liability 7% Law Reform <1% Child CICB1% Welfare <1% Insurance 2% Public Education 5% Criminal 8% Family 2% Government Income Health Maintenance 17% Debt 2% Care 9% Human Rights 5% Incorporation <1% Employment 2% Estates 1% Correctional 1% Immigration 16%

CASEWORK

Representation

In addition to intake, the clinic provides full legal representation to financially eligible people living with HIV in Ontario. For this reporting period, the clinic opened 142 case files.

Almost 45% of the case files consisted of housing and income maintenance matters, and 30% consisted of immigration matters. The clinic also assisted clients with various other legal issues, including human rights, privacy, and health law matters.

Some Case File Examples

- assisted in reuniting a family from Africa who had been apart for over 6 years (husband, wife and 3 children)
- assisted in obtaining refugee status for a Caribbean man who faced persecution in his home country due to his HIV status and mental health issues
- successfully represented a number of prisoners whose health information was inappropriately shared with prison staff and other prisoners
- assisted a client in regaining a subsidy for rent-geared-toincome housing although the due date had long passed to appeal the decision
- assisted a client
 in obtaining
 reimbursement
 from the Ontario
 Health Insurance Plan
 for surgery that took
 place in relation to side
 effects caused by HIV
 medication
- assisted a client in obtaining a refund of insurance premiums when, after the client had been paying premiums for 10 years, it was determined that the client was not eligible for the insurance

Law Reform

HALCO works to improve laws and the legal system to better meet the needs of people living with HIV. Law reform activities are frequently based in community development initiatives and seek to involve as many and as broad a range of individuals living with HIV as possible. HALCO has played a leading role in campaigns, court interventions and more. In this reporting period, HALCO appeared at the Supreme Court of Canada on two occasions (*Brian Cuthbertson, et al. v. Hassan Rasouli,* and, *Attorney General of Canada, et al. v. Terri Jean Bedford, et al.*).

For this reporting period, the clinic's primary law reform activities focused on:

- the criminalization of HIV nondisclosure;
- sex work: and
- immigration/ refugee law.

Criminalization of HIV non-disclosure

The criminalization of HIV non-disclosure continues to be the most pressing legal issue facing people with HIV in Canada. Unfortunately, Canada remains one of the world leaders in pursuing these types of prosecutions. The clinic is involved in various projects, all designed to bring fairness and consistency to the use of criminal law in relation to HIV non-disclosure.

As part of a country-wide coalition of AIDS service organizations, HALCO intervened in the HIV non-disclosure matters that were heard by the Supreme Court of Canada in February 2012. Unfortunately, the Supreme Court's decisions, released in October 2012, unjustly expanded the law, contrary to current scientific research surrounding HIV and HIV transmission risks. Due to the Supreme Court's ruling, people with HIV can be branded as violent sexual offenders and face lengthy jail sentences even when a condom is worn and the risk of HIV transmission is exceedingly low.

_AW REFORM

To ensure that the law is developed in accordance with up-to-date science and human rights, HALCO continues to:

- provide information and advice to people with HIV,
- work with defence counsel to ensure the best possible representation for people accused of non-disclosure offences, and
- fight for prosecutorial guidelines for Crown prosecutors handling allegations of HIV non-disclosure.

In addition to continuing its leadership role in the Ontario Working Group on Criminal Law and HIV Exposure, HALCO continues to work with community partners on developing alternatives to the use of the criminal law in relation to HIV non-disclosure. The clinic also provided submissions to the Ontario Association of Chiefs of Police on the importance of developing guidelines for police handling HIV-related investigations.

Sex Work

Canada's laws surrounding sex work continue to harm those engaged in sex work. While sex work itself is not illegal, Canada's Criminal Code prohibits sex workers from communicating in public for the purpose of engaging in sex work, working with other sex workers, or hiring individuals such as bodyguards or drivers. These prohibitions force sex workers into very dangerous situations, thereby exposing sex workers to physical harm and impeding access to health care services.

LAW REFORM

In 2010, an Ontario judge found all of these Criminal Code provisions unconstitutional. The federal government appealed this decision, and in 2012, the Court of Appeal for Ontario agreed with the trial judge on most issues but unfortunately found that the prohibition on communicating in public was not unconstitutional. HALCO, along with its partners, made arguments at the Court of Appeal.

The federal government again appealed, and in June 2013 HALCO, along with its partners, intervened in the matter at the Supreme Court of Canada. HALCO argued that the trial decision should stand because the laws surrounding sex work directly harm sex workers. The Supreme Court's decision is pending.

Immigration/Refugee

For the past five years, approximately half of HALCO's immigration and refugee law practice has been devoted to assisting refugees living with HIV and other persons facing hardship in their country of citizenship. In June 2012, the Federal government made changes to Canada's refugee and immigration laws which sharply curtailed the ability of these clients to obtain legal status in Canada. In response, HALCO has taken an active role in:

- · developing strategies to overcome the new obstacles,
- educating the community,
- supporting private bar immigration lawyers with HIV-positive clients, and
- taking on a large number of individual cases.

LAW REFORM

HALCO also works in coalition with the national refugee law community, which is considering legal challenges to the new refugee law regime.

In June 2012, the Federal government also made cuts to the Interim Federal Health Program (IFHP) – the public health care benefits provided to refugee claimants. While HIV treatment was not one of the benefits cut, certain classes of individuals are no longer able to obtain coverage to treat opportunistic infections, side effects of treatment, or non-HIV-related conditions. HALCO has done extensive outreach both within the HIV community and in the broader community to educate people with HIV, physicians, nurses, social workers and others with respect to the cuts. In addition, HALCO is providing support to the coalition of lawyers and doctors who are currently challenging the cuts.

The most direct way that immigration regulations impact immigrants living with HIV is the exclusion known as "medical inadmissibility" on excessive demand grounds. Most classes of immigrants who have health conditions that are costly to treat are excluded from immigrating to Canada on cost grounds. HALCO has always believed this exclusion to be discriminatory, and in summer 2013 the clinic undertook the development of a litigation strategy to challenge the medical inadmissibility exclusion. HALCO looks forward to playing a leading role in this court challenge.

Public Legal Education

For this reporting period the clinic opened a record high 351 public legal education files, over 100 of which related to in-person workshops. Over 50% of the files were related to public health law and the criminalization of HIV non-disclosure, almost 10% related to immigration law, and the remainder were devoted to legal issues including social assistance, privacy and human rights law. The clinic spoke to various audiences, including people with HIV, AIDS service organization staff, legal clinic staff, lawyers, law students, health care professionals, and government.

HALCO engaged in specific outreach activities with various First Nations communities throughout Ontario. The clinic presented workshops exploring the criminalization of HIV non-disclosure at events sponsored by the Nishnawbe Aski Nation, the

issues, advocate for themselves, and seek broader social change. HALCO also provides public legal education for the broader community, including

governmental and

non-governmental

organizations.

HALCO provides

to help people

understand legal

information in print,

on-line and in person

Ontario First Nations HIV/AIDS Education Circle, and the Chiefs of Ontario.

During this period, the clinic also produced three newsletters, had over 85,000 visits to its website and produced an updated version of its *HIV testing in Ontario* resource. As well, as this report goes to print, the clinic is finalizing a series of immigration law resources and an updated version of *HIV disclosure: a legal guide for gay men in Canada*.

Board of Directors and Staff

Board of Directors

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Lesley Freiberg, ARTICLING STUDENT (JULY 2012 – JUNE 2013)

Javier Arvizu, ARTICLING STUDENT (JULY 2013 – JUNE 2014)

HIV & AIDS LEGAL CLINIC (ONTARIO) Statement of Financial Position

As at

	c	LAO perating Fund		IOH AIDS Bureau Fund		AO Legal bursements Fund		Donations Fund	TCTC Fund		Project Funding Fund	March 3 2013 Total		March 31, 2012 Total (Unaudited)		April 1, 2011 Total naudited)
ASSETS																
Current assets Cash Interfund advances Short-term investments (note 4) Funding receivable Sales tax recoverable Prepaid expenses	\$	64,753 10,821 - 5,000 6,745 11,603	s	25,274 1,812 - - 236	\$	5,368 (51)	\$	36,527 (6,303) 83,535 - 210	\$ 30,117 (48) - 2,147	S	59,731 (6,231) - - 79	\$ 221,77 83,53 5,00 9,46 11,60	5 0 5	102,659 815 9,864 6,446	\$	163,547 - 101,895 6,579 10,536 10,630
	\$	98,922	\$	27,322	\$	5,365	\$	113,969	\$ 32,216	\$	53,579	\$ 331,37	3 \$	278,486	S	293,187
LIABILITIES AND FUND BALANCES																
Current liabilities Accounts payable and accrued liabilities Deferred revenue Interfund payable (receivable)	\$	40,998 75,108 23,432	\$	24,790 12,901	S	231	\$	443 - (36,776)	\$ 32,450 25	\$	3,614 54,471 187	\$ 69,84 162,02		49,535 83,237	S	60,156 93,411
		139,538		37,691		231		(36,333)	32,475		58,272	231,87	4	132,772		153,567
Fund balances (deficit) Externally restricted Internally restricted Unrestricted		(40,616)	Š	(10,369)		5,134		150,302	(259) - -		(4,693)	(10,18 150,30 (40,61	2	13,923 158,109 (26,318)	ì	9,514 153,840 (23,734
		(40,616)		(10,369)		5,134		150,302	(259)		(4,693)	99,49	9	145,714		139,620
	\$	98.922	S	27,322	s	5,365	s	113,969	\$ 32.216	s	53.579	\$ 331,37	2 9	278.486	s	293.187

HIV & AIDS LEGAL CLINIC (ONTARIO) Statement of Operations and Fund Balances Year ended March 31

	LAO Operating Fund	MOH AIDS Bureau Fund	LAO Legal Disbursements Fund
Revenue			
Legal Aid Ontario			
Direct receipts	\$ 564,863	\$	\$ 2,475
Indirect receipts (note 5)	9,090	- PK	
AIDS Bureau	-	329,148	3
Project funding			€:
Donations	-	A**:	6
Interest	137	22	9
Recovered from clients	-	-	1,446
	574,090	329,170	3,930
Expenses			
Salaries and benefits	401,418	326,467	S S
Occupancy	98,166	14-25-000	
Indirect payments (note 5)	9,090	- 40	-
Supplies and services	22,678	2,500	9
Communications	24,158	-9	€
Library	9,276	6	-3
Travel	9,447	1400	
Professional dues	7,216	5,929	9
Equipment and maintenance	6,939	(ex	*
Fundraising development	-	4	9
IT development	100	1411	(+)
Renovations and furniture		+	1.4.A
Legal disbursements	3.	24 10	8,334
Project expenses	- 4	40	- Cg 4 -
-	588,388	334,896	8,334
Excess (deficiency) of revenue over expenses	(14,298)	(5,726)	(4,404)
Fund balances (deficit), beginning of year	(26,318)	(4,643)	9,538
Interfund transfer	According to	14	-
Fund balances (deficit), end of year	\$ (40,616)	\$ (10,369)	\$ 5,134

	nations Fund	TCTC Fund	ACAP Fund		Project Funding Fund		2013 Total		2012 Total audited
\$	8	\$ 32,000	\$ 8	\$	1 (2.00	\$	599,338	\$	636,25
	000		-		-		9,090		5,36
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(10,765)	45	-		(11,067)		(46,215)		6,09
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	2,958	+	(2,958)		-			_4	-
\$ 1.	50,302	\$ (259)	\$ I R	\$	(4,693)	\$	99,499	\$	145,714

Notes

Funders and Donors

The generosity of HALCO's funders and donors allows the clinic to provide legal services to the HIV community. The clinic is grateful to all those who provide support, and particularly grateful to the following funders:

• CORE FUNDERS Legal Aid Ontario

Ministry of Health and Long-Term Care

VISIONARY FUNDER M•A•C AIDS Fund

LEADER ViiV Healthcare Shire Canada

Pride and Remembrance Association

HALCO also sincerely thanks all of the individuals who provided us with charitable donations.

THANKS

HALCO owes a special thanks to the following individuals for their support of our work:

Lizz Bryce Michael Power
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Cynthia Fromstein Marshall Swadron
Senay Johnson Maddy Tosca

Jesse Kalyshov Flying Beaver Pubaret
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Marie-France Major Pro Bono Students Canada Eugene Meehan, Q.C. John Plater Health Law

Eugene Meehan, Q.C. John Plater I Mercedes Perez Internship

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