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April 26, 2024

## The Honourable Chrystia Freeland

Minister of Finance and Deputy Prime Minister House of Commons Ottawa, Ontario K1A 0A6

#### The Honourable Kamal Khera

Minister of Diversity, Inclusion and Persons with Disabilities House of Commons Ottawa, Ontario K1A 0A6

# Re: The Canada Disability Benefit parameters outlined in the 2024 Federal Budget are inadequate and exclusionary

Dear Ministers Freeland and Khera:

We are writing on behalf of over 50 community legal clinics across Ontario that serve thousands of people living with disabilities in deep poverty. Our clinic, the <u>Income Security Advocacy Centre</u>, specifically focuses on income security issues.

At first glance, we were pleased to see that the 2024 Federal Budget included funding for the much-anticipated Canada Disability Benefit (CDB), <u>designed to</u> "reduce poverty and to support the financial security of working-age persons with disabilities".

Unfortunately, the details reveal that the proposed benefit amount and the Disability Tax Credit (DTC) as the gateway fall glaringly short of fulfilling the intent of the *Canada Disability Benefit Act*.

### The proposed amount will fail to lift persons with disabilities out of poverty

The disability community has <u>pointed out</u> that the maximum benefit of \$200 per month that the Budget proposes will not reduce poverty. In Ontario, the federal and provincial social assistance received by a person with a disability leaves them <u>\$11,760</u> below the Official Poverty Line. While



the Budget "aspires to see" the combined amount of federal and provincial income supports grow to the level of Old Age Security and the Guaranteed Income Supplement, its proposed amount for the first five years of CDB delivery falls embarrassingly short of this goal. The maximum amount per person per year outlined in the Budget is lower than the lowest estimate produced by the Parliamentary Budget Office's costing tool. Low-income persons with disabilities are left to wonder how the government will bridge the gap between what was announced and what is needed, and how long this will take. Above all, they feel abandoned and outraged by how the Budget envisions the CDB.

# The Disability Tax Credit is a gatekeeper, not a gateway

Access to the CDB should not be tied to the DTC. The DTC is inaccessible and underutilized because of its restrictive disability definition, non-refundable tax credit status, and burdensome Canada Revenue Agency (CRA) eligibility process.

As law practitioners, we are especially concerned with the use of the DTC certificate as the access point for the CDB. The certificate sets a higher bar for people living with disabilities to meet because the test for disability is much more stringent for the DTC than the definition of disability chosen for the *Canada Disability Benefit Act*. The DTC's restrictive definition excludes hundreds of thousands of low-income people living with disabilities.

Further, the DTC's status as a non-refundable tax credit makes it useless for those who do not owe income taxes. The Senate of Canada estimated that as high as <u>60-66%</u> of people who would be eligible for the DTC on the basis of disability are low-income and not paying income tax, leaving them out of the DTC's scope.

Access to the DTC also involves a complex application process and an inaccessible dispute resolution process. Due to these barriers, using the DTC as the only gateway to the CDB will embolden predatory third parties. In addition, the CRA, which administers the DTC, has no expertise in serving people with disabilities. Courts have <u>criticized</u> the CRA's DTC application process as using eligibility criteria that fails to accurately reflect the practicalities of living with a disability.

### Still time to change the course on the "once-in-a-generation" Canada Disability Benefit

People with disabilities need to hear from you immediately that the DTC is not going to be the sole gateway for accessing the CDB. In unity with the <u>National Disability Network</u>, we strongly urge the government to expand CDB eligibility through the regulatory development process in close consultation with disability communities and advocates.

We further call on the federal government to build on the initial investment in the Budget and increase the maximum monthly amount for eligible recipients starting in July 2025. The changes must be implemented no later than in the 2024 Fall Economic Statement.



We hope that the government takes these recommendations under urgent consideration and delivers on the original promise of the CDB that so many counted on. Our client communities cannot and should not have to wait any longer.

Sincerely,

Mtm

Melinda Ferlisi, Executive Director Income Security Advocacy Centre (ISAC)

Endorsed by (in alphabetical order):

Aboriginal Legal Services Legal Clinic

Advocacy Centre for Tenants Ontario

Advocacy Centre for the Elderly

ARCH Disability Law Centre

Black Legal Action Centre

Canadian Environmental Law Association

Centre for Spanish Speaking Peoples

Chatham-Kent Legal Clinic

Chinese & Southeast Asian Legal Clinic

Clinique juridique francophone d'Ottawa (CSCVanier)

Clinique juridique Roy McMurtry Legal Clinic (Stormont, Dundas & Glengarry)

Community Advocacy & Legal Centre

Community Legal Assistance Sarnia

Community Legal Clinic Brant Haldimand Norfolk

Community Legal Clinic of York Region

Community Legal Services of Ottawa

Don Valley Community Legal Services

**Downtown Legal Services** 

**Durham Community Legal Clinic** 

Elgin-Oxford Legal Clinic

Grey-Bruce Community Legal Clinic

Hamilton Community Legal Clinic

HIV & AIDS Legal Clinic Ontario (HALCO)

IAVGO Community Legal Clinic

Injured Workers Community Legal Clinic

Keewaytinok Native Legal Services

Kensington-Bellwoods Community Legal Services



Kingston Community Legal Clinic

Kinna-aweya Legal Clinic

Lake Country Community Legal Clinic

Legal Assistance of Windsor

Legal Clinic at Lincoln Alexander School of Law, Toronto Metropolitan University

Legal Clinic of Guelph and Wellington County

Mississauga Community Legal Services

Neighbourhood Legal Services (London & Middlesex)

Neighbourhood Legal Services (Toronto)

Niagara Community Legal Clinic

Northwest Community Legal Clinic

Parkdale Community Legal Services

Peterborough Community Legal Centre

Renfrew County Legal Clinic

Rexdale Community Legal Clinic

Scarborough Community Legal Services

South Asian Legal Clinic of Ontario

Sudbury Community Legal Clinic

The Legal Clinic

Unison Health and Community Services

Waterloo Region Community Legal Services

West Scarborough Community Legal Services

West Toronto Community Legal Services

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